I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

Bill No. 309 -32 (COR)

Introduced by:

V.C.Pangelinan Benjamin J. F. Cruz

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AN ACT TO *ADD* A NEW SECTION 7 TO CHAPTER I OF UBLIC LAW 32-068 AND TO *REPEAL* AND *RE-ENACT* SECTION 13109(a)(5), CHAPTER 13, TITLE 2 OF THE GUAM CODE ANNOTATED, RELATIVE TO PRIORITIZING THE USES OF ADDITIONAL SECTION 30 REVENUES AND TO INCREASE TRANSPARENCY AND ACCOUNTABILITY IN THE REPORTING OF SECTION 30 REVENUES TO BE RECEIVED BY THE GOVERNMENT OF GUAM.

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BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Statement and Intent. I Liheslaturan Guåhan 3 finds that it is imperative for the proper planning and prioritization of uses for 4 unexpected General Fund revenues received by the government of Guam. Over the 5 previous two fiscal years, I Liheslaturan Guåhan has not been provided all the proper updates relative to the prior, current, and future fiscal year estimates, 6 7 reconciliations, receipts, overpayments, underpayments, advanced requests for subsequent fiscal years, receipt of United States Department of Treasury warrants 8 9 or notices of garnishments, and/or discussions related to Section 30 revenues 10 received or to be received by the government of Guam. I Liheslaturan Guåhan relies on the Executive Branch to provide such updates and correspondences as it is 11 the Executive Branch that carries out the administrative and executory nature of 12 13 receiving Section 30 revenues.

1 As a result of *I Liheslaturan Guåhan* not receiving adequate updates as to the receipt of Section 30 revenues, I Liheslaturan Guåhan further finds that in 2 Section 2(I)(B), Chapter I, of Public Law 31-77 (General Appropriations Act of 3 Fiscal Year 2013) included an estimate of General Fund revenues from Federal 4 Sources of Fifty Three Million Four Hundred Fifty One Thousand Five Hundred 5 6 Nineteen Dollars (\$53,451,519) whereas the actual receipt of Section 30 revenues 7 subsequent to the enactment of Public Law 31-77 was Fifty Eight Million Four 8 Hundred Seventy Eight Thousand Seven Hundred Nine Dollars (\$58,478,709), a 9 difference of Five Million Twenty Seven Thousand One Hundred Ninety Dollars (\$5,027,190) that was hidden and thus heretofore not known by I Liheslaturan 10 11 Guåhan to be available to appropriate for education, public safety, and public 12 health related services.

I Liheslaturan Guåhan further finds that the receipt of funds for Section 30 13 revenues for Fiscal Year 2014 included an additional Fifteen Million Three 14 Hundred Thirty Three Thousand Six Hundred Thirty Dollars (\$15,333,630) that 15 was unexpected by I Liheslaturan Guåhan and was not included in budget 16 deliberations in legislative session and was further made not known by I 17 18 *Liheslaturan Guåhan* to be available to appropriate for education, public safety, 19 and public health related services as a result of the lack of notice or update by the 20 Executive Branch of such additional Section 30 revenues.

Such additional Section 30 revenues received at the same time Section 30 revenues were received for Fiscal Year 2014 were included in the Bureau of Budget and Management Research's (BBMR's) Consolidated Revenue and Expenditure Report (Report) for the twelve months ending September 30, 2013 and were not included in *any* of BBMR's Reports for each month in Fiscal Year 2014 through February 28, 2014.

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I Liheslaturan Guåhan further finds that *I Maga'låhen Guåhan* expended
 such additional Section 30 revenues for the payment of unpaid income tax refunds
 only after members of *I Liheslaturan Guåhan* urged such action and utilization of
 such funds.

5 Therefore, it is the intent of *I Liheslaturan Guåhan* to ensure that the 6 legislative responsibility and authority granted to it pursuant to the Organic Act of 7 Guam is preserved through prioritizing any excess or additional Section 30 8 revenues received during Fiscal Year 2014 for specific purposes as well as 9 increasing transparency and accountability of the Executive Branch in providing 10 *any* and *all* correspondences relative to Section 30 revenues to and from the 11 Executive Branch.

Section 2. Section 7 is hereby *added* to Chapter I of Public Law 32-068 to
read:

14 "Section 7. Excess Section 30 Fund Revenues. Notwithstanding any other 15 provision of law, *any* Section 30 Funds received by the government of Guam in 16 Fiscal Year 2014 above the adopted revenues for Section 30 Funds in Section 17 2(I)(B) of this Chapter *shall* be transferred to the Supplemental Appropriations 18 Revenue (SAR) Fund and is hereby appropriated from the SAR Fund for the 19 following purposes, in the following order of priority:

20 such sums as are necessary to pay the full balance of the unpaid (a) 21 fifty percent (50%) owed to the Guam Department of Education, Unified 22 Judiciary of Guam, University of Guam, Guam Community College, 23 Mayors' Council of Guam, Office of Public Accountability, Office of the 24 Attorney General, Public Defender Service Corporation, Guam Memorial 25 Hospital Authority, and Executive Branch Line Agency employees under the 26 General Pay Plan pursuant to the Competitive Wage Act of 2014 for Fiscal 27 Year 2014 beginning on the date of the enactment of this Act:

1 (b)the sum of Ten Million Dollars (\$10,000,000) to the Guam 2 Department of Education (GDOE) to expand the George Washington High 3 School (GWHS) campus to accommodate a student population of at least two thousand seven hundred (2,700) students. All students, teachers, 4 5 administrators, staff, and government of Guam employees transferred to the 6 Tivan High School shall be transferred out of the Tivan High School to other 7 schools or GDOE offices upon completion of the expansion of the GWHS 8 campus. Notwithstanding any other provision of law, the GDOE shall not 9 transfer any students from any school, into the Tiyan facilities for use as a 10 school subsequent to the transfer of students out of the Tiyan High School upon the completion of the expansion of the GWHS campus. 11 12 Notwithstanding any other provision of law, no tax credits shall be 13 authorized to construct a new GDOE gymnasium, GDOE office, GDOE 14 warehouses or mezzanines for such warehouses within the Tiyan facilities in 15 Fiscal Years 2014 and beyond;

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(c) such sums as are necessary to recruit twenty (20) full-time Police Officer I positions at the Guam Police Department for Fiscal Year 2014;

(d) such sums as are necessary to recruit for the Prosecution
Division and Victim Witness *Ayuda* Services within the Office of the
Attorney General which *shall* include two (2) Assistant Attoneys General,
two (2) Paralegals I, two (2) Legal Secretaries I, one (1) Investigator I, and
two (2) Victim Advocate positions;

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(e) such sums as are necessary for the payment of required retroactive salary increments to law enforcement officers pursuant to Public Law 29-105 owed to Unified Judiciary of Guam, Office of the Attorney

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- General, Public Defender Service Corporation, and Executive Branch Line
 Agency employees owed such retroactive salary increments.
- 3 Section 3. Section 13109(a)(5), Chapter 13, Title 2 are hereby *repealed*4 and *re-enacted* to read:

"(5) (A) No later than fifteen (15) days after the end of the third 5 quarter of each fiscal year, I Maga'lahen Guåhan (the Governor of Guam) 6 shall make available in a report to the Speaker of I Liheslaturan Guåhan and 7 8 the Office of Finance and Budget all correspondence between the United 9 States Department of the Treasury, the Department of Interior, the Office of Insular Affairs, or its successor, and any other entities of the United States 10 11 Government related to prior and future fiscal year estimates and 12 reconciliations of duties, fees and taxes (also referred to as Section 30 funds) 13 remitted prior to the commencement of the forthcoming fiscal year.

14 (B) The report shall also contain the Section 30 Cash Advance
 15 Request to the Secretary of the United States Department of the Treasury or
 16 his representative for the immediate forthcoming fiscal year.

17 (C) Prior to the issuance of the report outlined in subsection (A), the
Bureau of Budget and Management Research and the Department of
Revenue and Taxation shall present to the Special Accounting Service all
data and information used to develop the request outlined in subsection (B).
21 The Special Accounting Service shall evaluate and certify by a majority of
members, concurrence of the Section 30 Cash Advance Request by I
Maga'lahi (the Governor) or provide a revised recommendation.

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(5) Section 30 Transparency and Accountability Reporting.

(A) No later than fifteen (15) days after the end of each month of
each fiscal year, I Maga'låhen Guåhan shall submit a written report to the
Speaker of I Liheslaturan Guåhan and the Office of Finance and Budget that

provides a list of *any* and *all* correspondences sent by the government of 1 Guam to and/or received by the government of Guam from the United States 2 3 Department of the Treasury, the Department of the Interior and/or its Office 4 of Insular Affairs, or its successor, and any other entities of the United States government related to prior, current, and future fiscal year estimates, 5 6 reconciliations, receipts, overpayments, underpayments, advanced requests 7 for subsequent fiscal years, receipt of United States Department of Treasury 8 warrants or notices of garnishments, and/or discussions related thereto of duties, fees, and taxes (also referred to as Section 30 funds) during the 9 10 previous month. Such report submitted shall include a copy of each 11 correspondence as specified above.

12 If during such month of each fiscal year, there are no **(B)** correspondence sent by the government of Guam to and/or received by the 13 14 government of Guam from the United States Department of the Treasury, the Department of the Interior and/or its Office of Insular Affairs, or its 15 16 successor, and any other entities of the United States government related to prior, current, and future fiscal year estimates, reconciliations, receipts, 17 18 overpayments, underpayments, advanced requests for subsequent fiscal years, and/or discussions related thereto of duties, fees, and taxes (also 19 20referred to as Section 30 funds) during the previous month, I Maga'låhen 21 Guåhan shall submit a letter to the Speaker of I Liheslaturan Guåhan and the Office of Finance and Budget stating no correspondence having been 22 23 sent and/or received.

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(C) If any correspondence required to be submitted pursuant to this Section is deemed confidential and prevents submission to the Speaker of *I Liheslaturan Guåhan* and the Office of Finance and Budget, *I Maga'låhen Guåhan shall* state such confidentiality inclusive of a citation of local or federal law preventing such submission and a written opinion by the
 Attorney General of Guam supporting such non-submission that *shall* accompany such written report."

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Section 4. Section 30 Transparency and Accountability Reporting. I 4 5 Maga'låhen Guåhan shall submit a report pursuant to the detailed reporting requirements in Section 13109(a)(5), Chapter 13, Title 2 of the Guam Code 6 Annotated inclusive of all correspondences thereto related to each of the months 7 during the previous three (3) fiscal years prior to Fiscal Year 2014 and for the 8 9 months during Fiscal Year 2014 prior to the enactment of this Act. Such report 10 shall be submitted to the Speaker of I Liheslaturan Guåhan and the Office of Finance and Budget not later than twenty (20) days after the enactment of this Act. 11

Section 5. Effective Date. This Act *shall* take effect upon its enactmentand apply prospectively.

14 Section 6. Severability. *If* any provision of this Act or its application to 15 any person or circumstance is held invalid, the invalidity *shall not* affect other 16 provisions or applications of this Act which can be given effect without the invalid 17 provision or application and to this end the provisions of this Act is severable.